

Mileage-Based User Fees Public Opinion Study Phase III

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Research Phases

- Phase 1 Qualitative, June 2007
 - Online panel discussion with transportation experts
 - 10 Focus groups with Minnesota drivers
- Phase 2 Qualitative, August 2008
 - 9 Mini-focus groups with Minnesota drivers
- Phase 3 Quantitative, June-July 2009
 - 821 phone-mail-phone interviews with Minnesota drivers.
- <u>Risk Assessment</u>















Goals and Objectives

- Goal
 - Understand public attitudes and awareness
 - Learn how to communicate with the public regarding transportation funding and potential solutions

Objectives

- Gauge reactions to informational pieces on transportation funding scenarios
- Gauge reaction to written concept(s) of the mileagebased user fee
- Quantify the barriers to a mileage-based user fee
- Identify potential solutions that would aid the public in acceptance



Methodology

Phone

Recruited MN drivers

Recruited:

- 1,302 MN drivers
- Age 18-69
- Owned/leased
 vehicle
- Drove 10,000+ miles per year
- Passed security screen

Mailed materials

Mail out:

Mail

- Two versions of information packets mailed:
 - -Half received onepage background
 - -Half received twopage background

Phone back to complete survey

Follow-up:

 Called 5 days after mail out

Called

- 821 interviews
 - -734 Random
 - –87 Hybrid Oversample
- Averaged 14
 minutes















Baseline Assumptions

- Motor fuel tax is the major source of funding for highways in the U.S.
- Long-term viability is in question due to changing technologies and increasing efficiencies
- The motor fuel tax does not account for externalities like congestion or green house gas emissions
- Alternatives, like mileage-base fees, must be tested and understood to prepare for an uncertain future







Background

Context

- Trends
- Costs
- Congestion
- Future
- Factual
- Objective

Sources of Information

- Credibility
 - State Transportation Plan
 - Two National Reports on future revenue
 - TTI
- Possible alternatives re: Distance Based Fees
 - Low Tech
 - High Tech
- How fee would be used



Low Tech and High Tech

Low Tech Features

- Odometer readings
- Charge is based on weight or type of vehicle
- Subtraction made for motor fuel tax
- May also replace registration fees

High Tech Features

- Uses GPS
 - Charge based on time of travel
 - Charge based on location
 - Does not track movement
- Subtraction made for motor fuel tax
- May also replace registration fees











Findings

- Few Minnesota drivers are concerned about current levels of funding for transportation
 - 25% say current funding is a serious problem; Behind healthcare and education
- More Minnesota drivers acknowledge that transportation funding problem may worsen in the future
 - 72% say funding will be problem in the future
- Despite increasing media coverage, the concept of a mileage-based user fee remains relatively new
 - 41% had heard of the concept















MBUF Preference

- Higher technology approach drew stronger negative reactions among drivers
 - High Tech
 - 8% were extremely positive
 - 56% extremely negative
 - Low Tech
 - 18% extremely positive
 - 35% extremely negative
 - One in five refused to choose an option
 - -Younger drivers were less averse to high tech solutions















Findings

- Of the two approaches, the less technical option preferred because:
 - -Base for fees
 - -Considered more "fair" and acceptable
 - -Lower costs to administer and easier to use

















Findings

- Drivers believe that future funding solutions will include a mix of options:
 - Raising fuel taxes (20%)
 - Toll roads (19%)
 - MBUF (19%)
 - Emissions fees (13%)
 - Increase reg. fees (11%)















Conclusions from Market Research

- Anticipate initial reservations from public as a natural reaction to change
- GPS is a potential deal breaker; for that reason MBUF (at least initially) should be voluntary with financial incentives
- Craft communication around a more fully developed model - uncertainty breeds apprehension – explain –Need for a new solution
 - -How a MBUF will meet those needs
 - -How drivers will be impacted, and
 - -How privacy will be protected.





Minnesota MBUF Risk Assessment (Top Five Risks Identified)

- Increasing fees when necessary
- Perception of privacy invasion
- Legacy systems interface
- Cost to implement
- Debate on revenue distribution

















Reasons for Preferences

Why do you prefer this approach?

High Tech (K) base=146		Low Tech (S) base=423		
Convenience (NET)	39%	Less invasive/more private (NET)	49%	
Simple/Accurate	31%	Don't like GPS/Gov't monitoring	31%	
Fairness (NET)	21%	Costs (NET)	23%	
Road maintenance paid by user	11%	Lower administrative costs	18%	
Collection method (NET)	20%	Convenience (NET)	19%	
Like the GPS idea	11%	Simple/Accurate	18%	
Base for fees (NET)	18%	Base for fees (NET)	16%	
Based on time of day	7%	Not based on time of day	8%	
Based on type of road driven	6%	Based on mileage driven	4%	
Enforcement issues (NET)	9%	Collection method (NET)	12%	
Costs (NET)	4%	Fairness (NET)	7%	
		Enforcement issues (NET)	3%	



Acceptable Solutions

		Openness to MBUF		
	Total (base=734)	Support MBUF (base=170)	Oppose MBUF (base=255)	
Raising fuel taxes	20%	13%	27%	
Adding toll roads	19%	15%	25%	
Mileage-based user fee	19%	47%	2%	
Fees for high emission vehicles	13%	7%	14%	
Increasing vehicle registration fees	11%	7%	10%	
Increasing vehicle tax	7%	4%	7%	
Increasing general sales tax	5%	3%	6%	

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Likes and Dislikes for Two Approaches

	Liked Least Q12		Liked Most Q11	
	Loss of privacy	42%	Base for fees	24%
High Tech-	Costs	31%	Easy to use	16%
	Base for fees	16%	Fairness	14%
	Uncertainty of outcomes	8%	Collection method	9%
	Inconvenience	6%	Lower costs	4%
	Enforcement issues	5%		
	Inconvenience	25%	Base for fees	34%
	Costs	22%	Fairness	16%
Low Tech	Base for fees	16%	Lower costs	11%
	Uncertainty of outcomes	11%	Easy to use	11%
	Loss of privacy	11%	Collection method	8%
	Enforcement issues	7%	Less invasive/more private	6%



For More Information go to www.dot.state.mn.us/funding/mileage-based-user-fee

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